

# Public consultation: eGovernment Action Plan 2016-2020

Fields marked with \* are mandatory.

## Section 1 - General Information

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### What is this survey about?

The European Commission wants to know your views on the forthcoming 2016-2020 eGovernment Action Plan, one of the key measures needed to complete the **Digital Single Market**, as stated in the Communication on a Digital Single Market Strategy for Europe. The survey will examine what EU citizens and businesses need and expect from government services in the EU, and what public administrative bodies can or plan to deliver with priority.

The survey includes an optional question on what lessons can be learned from the current Action Plan.

### Who can take part in the Survey?

- Citizens
- Businesses
- Public administrative bodies at all levels (international, EU-wide, national, regional and/or local)

### Duration

30 October 2015 – 22 January 2016.

If your feedback arrives after the deadline, it will not be taken into consideration.

## Registration – information about respondents

\* I am responding as:

- An individual citizen
- Business or private organisation
- Public administrative body

Name of business/organisation

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If you represent other businesses/organisations, how many?

32 NGOs

\* Email, contact person

diego.naranjo@edri.or

\* Transparency Register Number

16311905144-06

\* Number of employees:

- 1–9
- 10–49
- 50–249
- 250+

\* My institution/organisation/business is in:

- |                                |  |                                       |  |
|--------------------------------|--|---------------------------------------|--|
| <input type="radio"/> Austria  | <input checked="" type="radio"/> Belgium | <input type="radio"/> Bulgaria        | <input type="radio"/> Croatia            |
| <input type="radio"/> Cyprus   | <input type="radio"/> The Czech Republic | <input type="radio"/> Denmark         | <input type="radio"/> Estonia            |
| <input type="radio"/> Finland  | <input type="radio"/> France             | <input type="radio"/> Germany         | <input type="radio"/> Greece             |
| <input type="radio"/> Hungary  | <input type="radio"/> Iceland            | <input type="radio"/> Italy           | <input type="radio"/> Ireland            |
| <input type="radio"/> Latvia   | <input type="radio"/> Liechtenstein      | <input type="radio"/> Lithuania       | <input type="radio"/> Luxembourg         |
| <input type="radio"/> Malta    | <input type="radio"/> Norway             | <input type="radio"/> The Netherlands | <input type="radio"/> The United Kingdom |
| <input type="radio"/> Poland   | <input type="radio"/> Portugal           | <input type="radio"/> Romania         | <input type="radio"/> Slovakia           |
| <input type="radio"/> Slovenia | <input type="radio"/> Spain              | <input type="radio"/> Sweden          | <input type="radio"/> Other              |

\* Your feedback will be published on the Commission's website unless this would damage your legitimate interests. Do you agree to publication?

- YES** - under the name supplied (I consent to publication of all the information in my feedback, and I declare that none of it is subject to copyright restrictions that would prevent publication.)
- YES** - anonymously (I consent to publication of all the information in my feedback except my name/the name of my organisation, and I declare that none of it is subject to copyright restrictions that would prevent publication.)
- NO** - my feedback cannot be published, though I consent to its being used internally by the Commission.

\* Is your organisation registered in the Transparency Register of the European Commission and the European Parliament?

- YES

- NO
- Not applicable

If you are not answering this questionnaire as an individual, please register in the [Transparency Register](#). If your organisation/institution responds without being registered, the Commission will consider its input as that of an individual and will publish it as such.

### **The 'once only' submission of information to the public sector**

This principle means that members of the public and citizens/businesses should not have to supply the same information more than once to public administrations.

### **Public sector information**

This is information or data that public sector bodies collect, produce, reproduce and disseminate in carrying out their duties. It includes social, economic, geographical, tourist and business information, as well as data on the weather or land registration.

### **Involving Citizens in producing public services**

This means cooperation between citizens and the public sector to improve public sector services.

### **Electronic/digital identity**

'Electronic identity' enables people to prove who they are to access services. At EU level, the eIDAS Regulation (Regulation (EU) N°910/2014) ensures that people and businesses can use their own national electronic identification schemes (eIDs) to access public services in other EU countries where eIDs are available.

### **Life events**

For citizens - moving house, marriage, birth of a child, finding a job or studying, etc. For Businesses - registering a company, hiring staff, reporting on financial statements, etc. Life events' normally require completion of several administrative steps.

### **Cross-border online public services**

In an internal market, these are online government services that have been made available to citizens and businesses in other EU Member States.

### **One-stop-shops for governments**

A single online entry point, e.g. a website for government services to businesses and citizens.

### **Online end-to-end public sector services**

Such services are fully available online and no further steps (e.g. sending in papers, face-to-face appointments) are needed. An example is completing a tax declaration.

### **Open data**

Certain data should be freely available for use and re-use. The Commission's work in this area focuses on reusing public sector information (government data). Examples include geographical information, statistics, weather data, data from publicly funded research projects, etc.

**Semantic Interoperability** enables systems to combine received information with other information resources and to process it in a meaningful manner.

## Section 2 - Lessons learnt from the current eGovernment Action Plan 2011-2015

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The [current eGovernment Action Plan, COM \(2010\) 743](#), introduced in 2010, is based on the idea, set out in the [Malmö Ministerial Declaration on eGovernment](#), that EU governments should be open, flexible and collaborative in their relations with citizens and businesses. It comprises 40 actions addressing:

- user empowerment
- efficiency & effectiveness of governments & administrative bodies
- preconditions & key enablers for developing eGovernment & the single market.

The Member States and the European Commission are currently implementing this Action Plan. However, the recent [mid-term evaluation \(of 2014\)](#) and the [eGovernment Benchmarking of 2015](#) show much more needs to be done to make eGovernment services in the EU more efficient and effective, and to meet the expectations of citizens and businesses as regards interaction with public administration.

This evaluation recommended that the next eGovernment Action Plan should focus on:

- open data, which has a huge potential for building stronger, more interconnected societies
- citizens' involvement in developing digital public services (known as 'collaborative production' of services)
- interoperability and re-use of public sector information,
- application of the "once only" principle (citizens' right to provide personal data only once to the public administration).

It also recommended that the next Action Plan should be more dynamic, flexible and iterative. For instance, it should include a permanent monitoring framework and a 'rolling plan' system that could be regularly reviewed and amended.

### Has the current 2011-2015 eGovernment Action Plan improved cross-border eGovernment services overall?

- Yes  
 No  
 Dont know

### How do you rate the measures comprising the current eGovernment Action Plan?

	Successful	Not successful	Don't know
<b>User empowerment</b> Inclusive services, collaborative production of services, re-use of public sector information,	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>

transparency, involvement of citizens & businesses.			
<b>Internal market</b> Seamless services for businesses (cross-border services, eProcurement), personal mobility, large-scale pilot projects involving more than one country.	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
<b>Efficiency &amp; effectiveness of governments &amp; administrative bodies</b> Improving organisational processes (skills through ePractice.eu portal), reducing administrative burdens, green government.	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
<b>Preconditions for developing eGovernment</b> Open specifications & interoperability, key enablers (e-identity & e-signatures), innovative eGovernment.	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>

### Section 3 - Factors hampering the use of digital public services

For each of the following factors how likely is it to stop you and your business using digital public services in your contacts with the public administration in your country?

	Not likely	Less likely	Likely	Very likely
*It's not compulsory to use online services	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*It's impossible to complete the whole procedure online	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*It's difficult to find relevant information	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Poor quality of pre-filled forms	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Lack of trust in digital public services	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Concern about the confidential treatment of personal data	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Online services cannot be accessed using mobile devices	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

*My company prefers personal interaction with public administrative bodies	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Lack of accepted & legally binding digital signatures	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*There are no accepted electronic identities available	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Public administrative bodies require the same data to be provided more than once	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Unsatisfactory past experience with a similar service	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

If other, please specify:

*200 character(s) maximum*

We did not want to respond to this entire section so responses should not be taken into consideration

**For each of the following factors how likely is it to stop you and your business using digital public services in your contacts with the public administration in another EU country?**

	Not likely	Less likely	Likely	Very likely
*There are no such cross border online services available	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*There are no services available in a language I understand	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*I'm not confident that my personal data would be treated confidentially	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*I have to provide information on paper, in addition to the information provided online	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*The service doesn't use pre-filled forms	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

If other, please specify:

*200 character(s) maximum*

We did not want to respond to this entire section so responses should not be taken into consideration

## Section 4 - Improving eGovernment services

How important are the following measures in terms of improving eGovernment services?

	Not important	Less important	Important	Highly important
*Working together with the public to produce public services jointly (e.g. 'fix-my-street')	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>
*Making all online public services inclusive & accessible to all	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
*Making decision-making processes more transparent	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
*Making all online public services personalised & user-friendly	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>
*Proactive provision of eGovernment services based on life events such as the birth of a child	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Improving the availability of open data	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
*Ensuring that users have to provide information to public administrative bodies once only	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*'One-stop shops' for accessing government services (i.e. single entry points for any public service)	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Enabling users to monitor (i.e. track & trace) their file(s) online	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
*Enabling users to monitor who has accessed their personal data	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
*Improving the digital skills of civil servants in public administrative bodies	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>

*Improving the digital skills of the general public	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>
*Improving digital skills in businesses	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>
*Making online public services more trustworthy & secure	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
*Giving users access to public services online	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
*Making all public services accessible on mobile devices	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Enabling people to play a more active part in decision-making & policy-making	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>
*Enabling users to access their own personal data from anywhere in the EU	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
*Giving users access to eGovernment services in other EU countries using their own national electronic identities	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Acceptance of an EU-wide electronic signature (eSignature)	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Improve and support public transportation related services digitally	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>

If other, please specify:

*200 character(s) maximum*

**\* As a business representative, would you promote at EU level the measures you've selected as important or highly important?**

- Yes
- No

## Section 5 - Mobility and cross-border public services in the EU



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**\* Have you ever had contact with, or needed to engage with, public authorities in an EU country other than your own?**

- Yes
- No

If so, please specify:

*600 character(s) maximum*

To declare taxes

**\* If you have tried to engage with public authorities in another EU country (e.g. for business purposes), have you ever had difficulty transferring documents/data between the public authorities of your home country and the country where you intended to do business?**

- Yes - I had to resubmit to the host country information/documents/data already submitted in my home country, i.e. there was no cooperation between countries
- Yes - my national information/documents/data was/were not accepted & required certified translation
- Yes - my national information/documents/data was/were not accepted & required validation by apostille or another means of authentication
- No - I experienced no such difficulties
- Other

Please give details:

*600 character(s) maximum*

We do not have an opinion for this question

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## Section 6 - Modernising eGovernment services in the EU

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**Please indicate how important it would be to further improve or introduce each of the following eGovernment related procedures (local, regional/national and EU) over the next 5 years?**

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	Not important	Less important	Important	Highly important
*Full digitisation of the public procurement process (digital access to certificates & attestations, e-invoicing, e-archiving, etc.)	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Online procedure for all insurance-related matters (healthcare, social security)	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Online procedure for all tax-related matters	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Online procedure for starting a judicial procedure, such as one relating to small claims	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Online procedures for running a business (e.g. specific licences/permits to operate in a given sector)	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Online procedures for the recognition of vocational & professional qualifications	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Online procedures related to hiring an employee (training, work place security, reporting & documentation, social security, taxes, etc.)	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Online procedures to obtain government certificates (on capital deposited, social security, healthcare charges & tax payments)	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
*Online procedures to set up a business	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

## Section 7 - The role of the European Commission

**How can the European Commission help improve public administration in the EU at all levels -regional, national and EU-wide?**

Write your ideas in the box below:

*1000 character(s) maximum*

We did not wish to respond to Sections 3, 6, 7 and 8 so please do not take those responses into consideration.

**Please indicate for each of the following areas the level of priority for action by the European Commission:**

	Low	Medium	High	Urgent
Allow all the Commission suppliers and grant participants to send the relevant data and documents only once	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Make e-Invoicing and pre-award e-Procurement mandatory for all the new Commission market procedures	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Accept the usage of e-Signatures for the most significant communication flows with business, citizens and Member States	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

Other, please describe:

*200 character(s) maximum*

## Section 8 - The 2016 - 2020 eGovernment Action Plan, Citizen involvement

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**How should people be enabled to contribute to, make proposals on and publicly exchange their views on new initiatives emerging under the eGovernment Action Plan? For instance, should the Commission set up an online social media platform to facilitate the sharing of ideas?**

Write your ideas in the box below:

*1000 character(s) maximum*

## Section 9 - Policy principles

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Ongoing discussions on public sector modernisation suggest that the EU public sector should aim to introduce a new model for providing public services, based on certain strategic policy principles.

**How important are the following strategic policy principles?**

### Privacy by default

	Not important	Less important	Important	Highly important
The privacy of citizens and business confidentiality should be protected, in line with EU data protection law	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>

### Digital by default / Digital first

	Not important	Less important	Important	Highly important
All public services in the EU should be provided digitally as a general rule.	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>

If this is not important, why not?

600 character(s) maximum

The sentence doesn't make sense - either it is "all" or "as a general rule". It logically cannot be both.

### No legacy

	Not important	Less important	Important	Highly important
This principle would require governments to renew IT systems and technologies after a certain amount of time, to keep in line with the ever-changing environment and development of technology	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>

### Cross-border by default

	Not important	Less important	Important	Highly important
It should become the norm for interconnected administrative bodies in different EU countries to provide services digitally	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>

### Open by default

	Not important	Less important	Important	Highly important
Government data and services should be opened up, enabling third parties to build new services on top	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

If this is not important, why not?

600 character(s) maximum

Section 9 is misleading. As it stands, it doesn't allow the stakeholders to provide constructive input. Therefore, while considering all the principles as important, EDRI marks this point and once only as not important in order to provide a comment.

Regarding this question, we believe that it is misleading, as it doesn't specify what is the Government data. Public authorities have data that goes from statistics and maps to the tax data of citizens. If personal data about

citizens is shared with third parties, it may easily be abused for profiling or other similar processings.

### Transparency

	Not important	Less important	Important	Highly important
Government processes should become more transparent, open and inclusive, and there should be more stakeholder engagement in open policy	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>

### Inclusive by default

	Not important	Less important	Important	Highly important
Digital remedies should be found to tackle the digital divide	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>

### Once only

	Not important	Less important	Important	Highly important
This principle means people shouldn't have to supply the same information more than once	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

If this is not important, why not?

*600 character(s) maximum*

The Commission seems to be almost ideologically driven in its advocacy for the once-only principle in future legislation. EDRi recognises the benefits that it provides, but also encourages the authorities to recognise that it would mean linking databases of different public institutions, creating risks that may be more compelling than the possible benefits.

A centralized system will affect the consistency of citizens' consent statements and the widespread adoption of the 'once only' principle will be an obstacle to the data protection by design and by default requirements in the GDPR.

### Online end-to-end public sector services

	Not important	Less important	Important	Highly important
	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

For users of government services, this would mean that a procedure is fully available online and that no further offline steps are required (e.g. completing tax returns)	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>
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**Contact**

✉ [CNECT-CONSULTATION-EGOV-ACTION-PLAN@ec.europa.eu](mailto:CNECT-CONSULTATION-EGOV-ACTION-PLAN@ec.europa.eu)

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