



Jean-Claude JUNCKER
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First Vice-President of the European Commission

Brussels, 07 NOV. 2014

Dear Colleagues,

Every year, the Commission sets out its priorities in the Commission Work Programme (CWP). Deciding our first CWP is one of our immediate tasks and will be crucial to mark a change from the past. The CWP 2015 should set out our policy programme for new initiatives as a College, reflecting our ambition to be "bigger and more ambitious on big things, and smaller and more modest on small things" and our intent to engage in a new way of working, across portfolios.

The CWP will translate the ten points of the Agenda for Jobs, Growth, Fairness and Democratic Change into concrete deliverables by setting out key initiatives planned for 2015 and beyond. Our aim is to produce a work programme which focuses on the main projects announced in the Political Guidelines and gives high profile to regulatory fitness and implementation. The structure of the CWP is described in Annex 1. It will include new initiatives planned for 2015, withdrawals of pending proposals (applying the principle of "political discontinuity", as appropriate), as well as an overview of legislation that becomes applicable in 2015 (see Annex 2).

The draft list of key initiatives structured around the ten points of the Political Guidelines, together with the draft list of actions subject to the Regulatory Fitness and Performance programme and pending proposals which we should review together, will serve as the basis for our discussions. Any additional items that you would like to see added to the work programme can of course be considered depending on their coherence with the overall priorities and the Mission Letters and their state of preparation (notably the results of public consultation and the impact assessment). You are also invited to examine all pending proposals in your area and to signal those which we should review together, for example because they have no realistic chance of being adopted in the near future or because the degree of ambition achievable does not match the objectives sought.

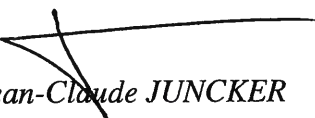
Our aim is to adopt the CWP 2015 on 16 December 2014 in Strasbourg. This timing is ambitious but demonstrates our determination to generate early momentum.

Members of the European Commission

We will work together in a number of thematic ad-hoc groups of Vice-Presidents and Commissioners, which the First Vice President, in liaison with the responsible Vice-President and jointly with the Cabinet of the President, will chair and whose secretariat will be provided by the Secretariat-General (SG). These groups will meet in the week starting 17 November. These meetings will be followed by a round-up meeting between the President and all Vice-Presidents.

The thematic ad-hoc groups (see Annex 3) follow the new structure of the Commission. To ensure that the preparation process is manageable, each of you are invited to present your ideas for CWP items in your "main group". You may also be invited to take part in the discussions in other groups, notably in relation to projects where you are part of the relevant project team.

The First Vice-President will discuss the CWP orientations with the European Parliament (in line with the Framework Agreement) and the General Affairs Council. There will also be the usual meeting of the College with the Conference of Committee Chairs and the President and the First Vice-President with the Conference of Presidents. Annex 4 provides a template which your services should complete for the initiatives that you wish to propose for inclusion in the CWP.



Jean-Claude JUNCKER



Frans TIMMERMANS

Structure of the CWP 2015

- **Narrative:** structured around the ten points of the Political Guidelines; *also referring to EC Strategic Agenda and input from the European Parliament in accordance with the Framework Agreement and the Council*
- **Annex I – New initiatives for 2015:** focused on main projects in the political guidelines
 - For each initiative: Title; Type of initiative (legislative/non-legislative); Scope and objectives; Planned adoption date (relevant quarter)
- **Annex II – Recurrent and REFIT initiatives for 2015**
 - For each initiative: Title; Type of initiative (legislative/non-legislative); Scope and objectives; Planned adoption date (relevant quarter)
- **Annex III –Withdrawals of pending proposals under consideration**
 - For each proposal: Reference; Title; Reasons for withdrawal
- **Annex IV - Planning –medium term initiatives**
 - Indicative planning of new initiatives, major evaluations and fitness checks
- **Annex V – Legislation that become applicable in 2015:** for info; in chronological order

Major initiatives for inclusion in the CWP 2015**I. Major new initiatives**

Political Guidelines¹	Proposals mentioned in Mission Letters²	Major new initiatives - SG suggestions³
1. A New Boost for Jobs, Growth and Investment		
Jobs, Growth and Investment Package, in the context of Europe 2020 review, incl. guidance on Stability and Growth Pact – first three months	Review of Better Regulation approach – within 12 months	Follow on to Jobs, Growth and Investment Package Europe 2020 review – Q1 2015
2. A Connected Digital Single Market		
Legislative proposals – first six months, including - more ambitious telecoms reform	Plan on cyber-security E-privacy directive reform (after	Digital Single Market (DSM) Package (Q2 2015) Proposal on copyright reform - 2015

¹ The first column includes major initiatives already announced in the Political Guidelines.

² The second column includes additional or more concrete planning mentioned in the Mission Letters.

³ The third column puts forth our suggestions for major new initiatives that would significantly contribute to each policy area in the political guidelines – these may be part of current planning or new ideas. The planned adoption date is indicated: Q1 2015, Q2 2015, Q3 2015 or Q4 2015.

<p align="center">Political Guidelines¹</p> <p>- copyright modernisation - consumer rules for online and digital purchases Efforts to boost digital skills and facilitate start-ups</p>	<p align="center">Proposals mentioned in Mission Letters²</p> <p>agreement on data protection)</p>	<p align="center">Major new initiatives - SG suggestions³</p>
<p align="center">3. A Resilient Energy Union with a Forward-Looking Climate Change Policy</p>		
<p>New European Energy Union</p>	<p>Actions to strengthen energy security – 3 to 12 months Legislative proposals to implement 2030 climate and energy package (timing to be discussed) In-depth evaluation of Birds and Habitats directives Reassessment of air and waste packages</p>	<p>Follow on to energy and climate package (including EU position for UN Conference on climate change and review of ETS State aid Guidelines) - 2015</p>
<p align="center">4. A Deeper and Fairer Internal Market with a Strengthened Industrial Base</p>		
<p>Capital Markets Union Labor mobility and review of Posting of Workers Directive</p>	<p>Proposals to complete regulatory framework for financial services, incl. delegated and implementing acts Review of functioning of ESRB and 3</p>	<p>Blueprint towards a Capital Market Union / Single Capital Market Crisis management and resolution of financial</p>

Political Guidelines¹	Proposals mentioned in Mission Letters²	Major new initiatives - SG suggestions³
	<p>ESAs</p> <p>Simplification of direct payments, rural development, quality policy and fruit and vegetable scheme – first year</p> <p>Unified standards for safety and security in transport</p> <p>A coherent and stable regulatory framework for space applications</p>	<p>institutions other than banks (CWP 2014) – Q1 2015</p> <p>Labour mobility package – Q4 2015</p>
5. A Deeper and Fairer Economic and Monetary Union		
<p>Legislative and non-legislative proposals to deepen EMU – first year, including</p> <ul style="list-style-type: none"> - stability oriented review of six-pack and two-pack (exact timing tbc - will be done in 2014) - proposals for further structural reforms - external representation <p>'Troika' reform and social impact assessments of economic support programmes</p>		<p>Package to deepen the EMU – Q3 2015</p>

<p align="center">Political Guidelines¹</p>	<p align="center">Proposals mentioned in Mission Letters²</p>	<p align="center">Major new initiatives - SG suggestions³</p>
<p>6. A Reasonable and Balanced Free Trade Agreement with the U.S.</p>		
<p>7. An Area of Justice and Fundamental Rights Based on Mutual Trust</p>		
<p>EU accession to the ECHR</p> <p>Concluding negotiations on a comprehensive EU-US data protection agreement which provides justiciable rights for all EU citizens</p>	<p>Review of the safe harbor agreement with the US</p>	
<p>8. Towards a New Policy on Migration</p>		
<p>New policy on legal migration, with the review of the Blue Card Directive as a first step</p> <p>Stepping up operational capabilities of Frontex</p>	<p>Strategy to respond to emergency situations in asylum</p> <p>Operational measures to fight terrorism and counter radicalization (incl. 'foreign fighters')</p>	<p>Communication on Internal Security Strategy 2015-2020 – Q2 2015</p>
<p>9. A Stronger Global Actor⁴</p>		
<p>Need to be more effective in bringing together the</p>	<p>European Neighbourhood Policy</p>	<p>MiDG/post-2015 framework – Q1 2015</p>

⁴ Trade agreements are normally not included given timing uncertainties – major negotiations are mentioned in the narrative.

Political Guidelines¹	Proposals mentioned in Mission Letters²	Major new initiatives - SG suggestions³
tools of Europe's external action	stocktaking and way forward – first year	
10. A Union of Democratic Change		
Review of GMO legislation Transparency initiative	Review of decision-making process for GMOs - first six months IIA on mandatory lobby register covering FP, Council and Commission	Proposal for GMO authorization for food and feed purposes – Q2 2015 IIA on better lawmaking

II. Recurrent initiatives, REFIT initiatives and review of pending proposals

Recurrent initiatives, REFIT initiatives and review of pending proposals⁵

1. A New Boost for Jobs, Growth and Investment

Recurrent initiatives:

European Semester, Staff Working Documents and In-Depth Reviews – Q1 2015

Joint Employment Report and Employment Guidelines – Q1 2015

Recommendations for Country-specific Recommendations - Q2 2015

Annual Growth Survey 2016 – Q4 2015; Alert Mechanism Report - Q4 2015

2. A Connected Digital Single Market

For review:

⁵ REFIT initiatives already announced in the June 2014 REFIT Communication and pending proposals for which withdrawals or amendments could be considered (items "for review" marked with an asterisk are explicitly mentioned in the mission letters).

Recurrent initiatives, REFIT initiatives and review of pending proposals⁵

Possible amended proposal for Telecoms package (2013/0309 COD) *

3. A Resilient Energy Union with a Forward-Looking Climate Change Policy

REFIT initiatives:

Review of Ecodesign/energy labelling directives - Q1 2015:

- Repeal of Directive 2003/66 amending Directive 94/2/EC implementing Council Directive 92/75/EEC with regard to energy labelling of household electric refrigerators, freezers and their combinations; (REFIT Communication June 2014)
- Repeal of Directive 1999/9 amending Directive 97/17/EC implementing Council Directive 92/75/EEC with regard to energy labelling of household dishwashers; (REFIT Communication June 2014)
- Repeal of Directive 96/89 amending Directive 95/12/EC implementing Council Directive 92/75/EEC with regard to energy labelling of household washing machines) (REFIT Communication June 2014)
- Legislative update / review of the Regulation of the Supply Agency of the European Atomic Energy Community of 5 May 1960 determining the manner in which demand is to be balanced against the supply of ores, source materials and special fissile materials (OJ P 032 11/05/1960 p. 0777 – 0779) (REFIT Communication June 2014)
- Legislative update / review of the Regulation of the Supply Agency of the European Atomic Energy Community amending the rules of the Supply Agency of 5 May 1960 determining the manner in which demand is to be balanced against the supply of ores, source materials and special

Recurrent initiatives, REFFT initiatives and review of pending proposals⁵

fissile materials, (O.J. L 193, 25/07/1975, p. 0037 – 0038) (REFTT Communication June 2014)

For review:

Air package (2013/0442/0443 COD) *

Waste package (2014/0201 COD) *

Classification, packaging and labelling of dangerous preparations – Recast (2012/0007 COD)

Energy Tax Directive

4. A Deeper and Fairer Internal Market with a Strengthened Industrial Base

REFTT initiatives:

Review of the Information and Consultation Directives (follow-up REFFT and CWP 2014– Q1 2105 first stage consultation; Q3 2015 second stage consultation) (REFTT Communication October 2013)

[Simplification of Business Marketing Directive (misleading and comparative advertisement)] – tbd - (REFTT Communication October 2013 and REFFT Communication June 2014)

[Simplification of Working time Directive] – tbd- (REFTT Communication October 2013)

Discrimination in Transport Rates and Conditions: Repeal of Council Regulation No 11 concerning the abolition of discrimination in transport rates and conditions, in implementation of Article 79 (3) of the Treaty establishing the European Economic Community of 16 August 1960 (REFTT

Recurrent initiatives, REFTT initiatives and review of pending proposals⁵

Communication June 2014)

Development of a new comprehensive architecture for business statistics (REFTT Communication October 2013)

Extension of the one-stop-shop to all business to consumer (B2C) supplies, notably to distance sales of goods, including imports of small consignments (2014-2016) (REFTT Communication October 2013)

For review:

Targeted review of the Posting of Workers Directive - 2015 (TBC) *

Proposal for a directive on investor compensation schemes (2010/0199 COD)

Proposal for a directive on aviation security charges (2009/0063 COD)

Proposal for a regulation on compensation fund for oil pollution (2000/0326 COD)

Safety and health of pregnant workers (2008/0193 COD) (but COM ready to support current efforts to unblock the file)

Hygiene of foodstuff (2007/0037 COD)

Plant reproductive material (2014/0137 COD) - possible withdrawal followed by new proposal

Approximation of the rates of excise duty on alcohol and alcoholic beverages" (2006/0165 CNS)

Common system of value added tax, as regards the treatment of insurance and financial services (2007/0267 CNS)

Recurrent initiatives, REFTT initiatives and review of pending proposals⁵

IORPS

VAT standard return form

European Foundation Statute

5. A Deeper and Fairer Economic and Monetary Union

6. A Reasonable and Balanced Free Trade Agreement with the U.S.

7. An Area of Justice and Fundamental Rights Based on Mutual Trust

REFTT initiatives:

[Codification of Schengen Borders Code] tbd

For review:

Decisions in matters of matrimonial property regimes

Decisions regarding the property consequences of registered partnerships

Recurrent initiatives, REFFT initiatives and review of pending proposals⁵

8. Towards a New Policy on Migration

REFTT initiatives:

Review of Blue Card Directive (*not yet planned by HOME*) – possibly Q2 2015

Codification of Council Regulation n° 539/2001 listing the third countries whose nationals must be in possession of visas when crossing the external borders and those whose nationals are exempt from this requirement (REFTT Communication June 2014)

Identity and Travel Documents: Legislative proposal to simplify travel formalities for EU citizens and third country family members on the basis of article 77 TFEU in conjunction with article 21 TFEU completing the existing acquis on uniform formats for identity and residence documents; (REFTT Communication June 2014)

Emergency Travel Documents: Legislative proposal for the communitarisation of the sui generis decision on emergency travel documents (96/409/CFSP) (REFTT Communication June 2014)

9. A Stronger Global Actor⁶

Recurrent initiatives:

ENP Package – probably Q2 2015

Enlargement Package – Q4 2015

REFTT initiatives:

⁶ Trade agreements are normally not included given timing uncertainties – major negotiations are mentioned in the narrative.

Recurrent initiatives, REFIT initiatives and review of pending proposals⁵

Recast of Council Regulation (EC) No 517/94 on common rules for imports of textile products from certain third countries; (REFIT Communication June 2014)

Review of Council Regulation (EC) No 428/2009 of 5 May 2009 setting up a Community regime for the control of exports transfer, brokering and transit of dual-use items in follow-up to the evaluation conducted in 2013 (see scoreboard) (REFIT Communication October 2013)

Repeal of Council Regulation (EEC) No 3030/93 on common rules for imports of certain textile products from third countries. (REFIT Communication June 2014)

10. A Union of Democratic Change

For review:

Possible amended proposal for Omnibus package (2013/0220/0218/0365 COD)

III. Issues under preparation with fixed future deadlines

Issues under preparation with fixed future deadlines⁷

1. A New Boost for Jobs, Growth and Investment

⁷ The third column lists items beyond 2015 (multiannual strand of the CWP)

Issues under preparation with fixed future deadlines⁷

Review of State Aid Framework for SGIEI (services of general economic interest) (review foreseen by January 2017; inclusion in CWP tbc) - beyond 2015
MFF mid-term review – beyond 2015
Proposals for post-2020 MFF – beyond 2015
2. A Connected Digital Single Market
3. A Resilient Energy Union with a Forward-Looking Climate Change Policy
4. A Deeper and Fairer Internal Market with a Strengthened Industrial Base
VAT definitive regime – beyond 2015 (TBC)
Follow-up of White paper on Merger with proposals to improve the Merger Regulation - beyond 2015
Review and potential renewal of the Insurance Block Exemption Regulation (IBER) - beyond 2015
5. A Deeper and Fairer Economic and Monetary Union
6. A Reasonable and Balanced Free Trade Agreement with the U.S.

Issues under preparation with fixed future deadlines⁷

7. An Area of Justice and Fundamental Rights Based on Mutual Trust
8. Towards a New Policy on Migration
9. A Stronger Global Actor⁸
Post-Cotonou relations
10. A Union of Democratic Change

⁸ Trade agreements are normally not included given timing uncertainties – major negotiations are mentioned in the narrative.

Meetings chaired by First VP Timmermans with VPs and Commissioners

1) Jobs, Growth and Investment

- VPs: Katainen, Georgieva
- Main participants: Bieńkowska, Crețu, Hogan, Vestager, Moedas
- Other possible participants: VP Šefčovič, VP Ansip, Moscovici, Thyssen, Hill, Oettinger, Cañete, Bulc

2) Digital Single Market

- VPs: Ansip
- Main participant: Oettinger, Jourová, Navracsics, Moedas, Bieńkowska
- Other possible participants: Thyssen, Moscovici, Crețu, Vestager, Avramopoulos

3) Energy Union

- VPs: Šefčovič
- Main participants: Cañete, Bulc, Vella
- Other possible participants: Bieńkowska, Crețu, Hogan, Moedas, Vestager

4) EMU and Financial Markets

- VPs: Dombrovskis
- Main participants: Moscovici, Thyssen, Hill
- Other possible participants: Bieńkowska, Navracsics, Crețu, Jourová

5) Justice, Consumers, Health, Migration, Home affairs and Citizenship

- VPs: Timmermans
- Main participants: Jourová, Avramopoulos, Andriukaitis
- Other possible participants: VP Ansip

6) External Relations

- VPs: Mogherini
- Main participants: Hahn, Malmström, Mimica, Stylianides
- Other possible participants: VP Šefčovič, Jourová, Bulc, Avramopoulos

Preparation of the CWP 2015

Contributions from Members of the College

Please use the attached template to send a consolidated contribution from each Commissioner.

All contributions should be sent by **[about one week after this note is sent and depending also on the date of the meetings chaired by First VP Timmermans with the responsible VP]** to the functional mailbox **SG CWP**.

1. Template for contributions to the CWP 2015

You are invited to list in the template the following items for consideration in the CWP 2015:

- New initiatives for 2015
- Recurrent initiatives
- REFIT initiatives
- Medium-term initiatives
- Evaluations and fitness checks
- Withdrawals and/or amendments of pending legislation (application of the principle of "political discontinuity")

Please annex a **roadmap** for each new initiative for 2015 (including for amendments of pending legislation) listed in the template and provide detailed information about the title, the type, the scope and objective, the state of progress with the impact assessment, as well as the planned adoption date of the initiative.

As regards withdrawals, please provide a justification for each withdrawal (e.g. obsolescence, non-conformity with current priorities or non-compliance with smart regulation standards, modification of political agenda etc).

2. Entry into Force of Legislation

As in 2014, we are planning to use the CWP 2015 to give more transparency and visibility to the date of entry into force by including an annex listing legislation that becomes applicable in 2015. The SG will circulate the draft of the relevant Annex during November. You will be asked to review the list and flag items that may need particular attention either because of anticipated implementation difficulties or because of expected media attention.

3. Preparatory Meeting

The SG will convene a meeting to explain modalities and answer to questions. For any questions, you may contact Carmen Preising, Head of Unit of SG C4 (Tel. 86983). Please do not hesitate to address any questions you might have to the functional mailbox SG CWP.

Template for contributions

CWP 2015 – Contribution from Commissioner *[insert name]*

New initiatives for 2015

a) New initiatives

DG (and/or Agenda Planning reference if available)	Title	Type of initiative	Scope and Objectives	Planned adoption date (relevant quarter of 2015) and state of play consultation/IA

b) Recurrent initiatives

DG (and/or Agenda Planning reference if available)	Title	Type of initiative	Scope and Objectives	Planned adoption date (relevant quarter of 2015) and state of play consultation/IA

c) REFIT initiatives

DG (and Agenda Planning reference if available)	Title	Type of initiative	Scope and Objectives	Planned adoption date (relevant quarter of 2015) and state of play
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				consultation/IA

Withdrawals of pending proposals under consideration

DG	Inter-institutional reference	Title	Reasons for withdrawal

Planning – medium term initiatives (beyond 2015)

a) New initiatives

DG (and Agenda Planning reference if available)	Title	Type of initiative	Scope and Objectives	Planned adoption date (year) and state of play consultation/IA

b) Evaluations and fitness checks

DG	Title	Type of initiative	Scope and Objectives	Planning (year)